

## Message Text

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C O N F I D E N T I A L STATE 087094

FOR CEP OFFICERS - HOLD FOR OPENING OF BUSINESS

E.O. 11652: GDS

TAGS: MARR, US, NATO

SUBJECT: NATO CIVIL EMERGENCY PLANNING (CEP):  
SUPPORT FOR MINISTERIAL GUIDANCE

REFS: NATO DOCUMENTS C-M(77) 16 (CEP PLANNING SYSTEM);  
C-M(77) 17 (MINISTERIAL GUIDANCE FOR CEP)AND  
C-M(77) 18 (BACKGROUND FOR MINISTERS ON CEP)  
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ALSO, NATO 2104  
1. CEP INCLUDES PREPARATIONS IN MANY FIELDS FOR THE  
SURVIVAL IN CRISIS AND WAR OF THE 500 MILLION CIVILIANS OF  
THE NORTH ATLANTIC ALLIANCE. THE NORTH ATLANTIC COUNCIL  
(NAC) HAS ALSO AGREED THAT ONE OF THE MAJOR AIMS OF CEP  
HAS BEEN AND CONTINUES TO BE THE SUPPORT OF THE DEFENSE  
EFFORT IN BOTH THE CIVIL AND MILITARY FIELDS DURING CRISIS

AND WAR. IN ADDITION, IT HAS BEEN AGREED THAT THIS CIVIL SUPPORT TO MILITARY PREPAREDNESS IS ONE OF THE MAJOR MEANS AVAILABLE TO ENHANCE THE MILITARY POSTURE AND THEREBY THE DETERRENT CAPABILITY OF THE ALLIANCE. HOWEVER, THE NATO DEFENSE MINISTERS NOTED IN THEIR 1975 MINISTERIAL GUIDANCE THAT THERE WAS "AT PRESENT AN IMBALANCE BETWEEN THE LEVELS OF CIVIL AND MILITARY PREPAREDNESS WHICH NEEDS TO BE CORRECTED."

2. IN ORDER TO IMPROVE NATO CEP, THE SENIOR CIVIL EMERGENCY PLANNING COMMITTEE (SCEPC) DURING 1975-76, HAD A SELECT GROUP OF SENIOR CEP OFFICIALS (DENMARK, FRG, NETHERLANDS, AND US) TAKE A HARD LOOK AT ITS PROCEDURES AND METHODS OF OPERATION. A SERIES OF RECOMMENDATIONS RESULTED WHICH WERE SUBSTANTIALLY ADOPTED AT THE FEBRUARY 1977 SCEPC PLENARY MEETING. THE MOST IMPORTANT APPROVED RECOMMENDATION WAS FOR A RATHER TIGHT PLANNING SYSTEM (WITH CERTAIN SIMILARITIES TO THE DEFENSE PLANNING CYCLE) WHICH INVOLVED QUADRENNIAL GUIDANCE, BIENNIAL WORK PROGRAMS, QUESTIONNAIRES, AND PERIODIC REPORTS.

3. THE KEY TO THE CEP PLANNING SYSTEM IS THE BASIC GUIDANCE DOCUMENT WHICH PROVIDES DIRECTION TO THE INTERNATIONAL CEP STRUCTURE. THE FIRST OF THESE GUIDANCE DOCUMENTS WAS ALSO APPROVED AT THE FEBRUARY PLENARY AND SUBMITTED TO THE NAC. THE COUNCIL (IN PERMANENT SESSION) WILL ADDRESS THE DOCUMENT AND CONSIDER PLACING IT ON THE AGENDA OF THE NAC FOR ITS MAY MINISTERIAL SESSION IN LONDON.  
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4. WE FEEL, AS DOES THE SCEPC, THAT IN ORDER TO RECEIVE THE EUROPEAN SUPPORT AND EMPHASIS REQUIRED TO MARSHAL AND MAXIMIZE CIVILIAN PLANNING SUPPORT FOR THE MILITARY, THE ENDORSEMENT OF THE CEP GUIDANCE SHOULD BE DONE AT THE FOREIGN MINISTER LEVEL.

5. FOR THE HAGUE: THERE HAVE BEEN A NUMBER OF PARTICULAR PROBLEMS INVOLVING DUTCH CEP REPRESENTATION AND POSITIONS AT RECENT CEP MEETINGS. THE CEP OFFICER AT US MISSION NATO IS PREPARED TO VISIT THE HAGUE TO DISCUSS THESE IN DETAIL. (STRICTLY FYI: THERE ARE ALSO INDICATIONS THAT CEP OFFICER IN THE NETHERLANDS PERMANENT MISSION TO NATO IS EXCEEDING HIS INSTRUCTIONS IN HIS NEGATIVE AND EVEN OBSTRUCTIONIST POSITIONS IN CEP FORA. END FYI)

6. FOR USNATO: THE SECRETARY GENERAL HAS ENDORSED THIS MINISTERIAL GUIDANCE AS AN AGENDA ITEM FOR THE MAY SUMMIT. WE CONCUR THAT IT BE DONE QUICKLY BY MINISTERS ON ,

SECOND DAY SO AS TO BEAR THE MINISTERIAL  
IMPRIMATUR WHICH WILL CAP THE EFFORTS OF THE LAST TWO  
YEARS TO PUT THE CEP HOUSE IN ORDER. MISSION MAY SUPPORT  
LUNS INITIATIVE IN PERMREPS LUNCH IF RAISED, AND SUPPORT  
THE PROCEDURES RECOMMENDED IN HIS PRIVATE OFFICE MEMO  
PO/77/53 AT THE NORTH ATLANTIC COUNCIL MEETING OF 20 APRIL.

7) FOR NATO CAPITALS: WE SHALL ASK CAPITALS TO PURSUE  
THIS ISSUE WITH HOST GOVERNMENTS IF THERE IS SUPPORT IN  
THE COUNCIL ON APRIL 20 FOR INCLUSION ON THE MAY AGENDA  
AND MINISTERIAL APPROVAL OF THIS GUIDANCE DOCUMENT.

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